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**Autonomous and Robotic Systems
Cyber and Electromagnetic Activities (CEMA)
Test and Evaluation Planning Guide**

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U.S. Army Evaluation Center – Survivability Directorate
Emerging Leaders Cohort – Individual Project

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99 **1. CYBER AND ELECTROMAGNETIC ACTIVITIES (CEMA) TEST AND**
100 **EVALUATION (T&E) PROCESS INTRODUCTION**

101
102 **1.1 Purpose**

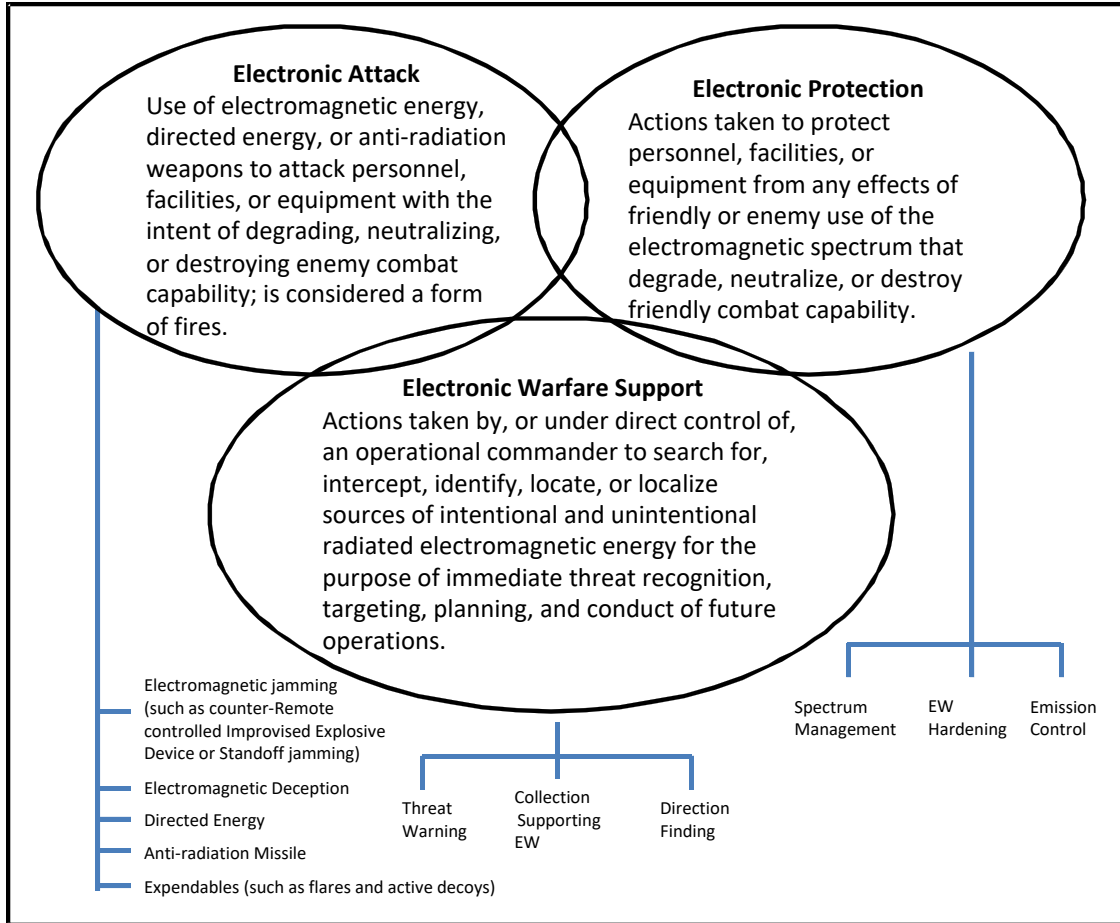
103
104 The purpose of this planning guide is to document an evaluation framework for CEMA and
105 develop example inputs for a U.S. Army Evaluation Center (AEC) System Evaluation Plan
106 (SEP). The evaluation framework will align phases of the acquisition lifecycle for cybersecurity
107 and electronic warfare (EW) T&E on autonomous platforms and will synchronize processes such
108 as developmental systems engineering and the Risk Management Framework (RMF) with the
109 overall T&E effort. Collaborating activity across the spectrum of stakeholders, developers, and
110 system evaluators will help identify and verify requirements and baseline capabilities, expose
111 reachable and exploitable vulnerabilities, and provide a more advanced evaluation for a system
112 in an operational environment. Vulnerabilities, identified early in the acquisition lifecycle, will
113 provide feedback to responsible stakeholders with applicable data to improve system capabilities
114 and will ultimately lead to a robust and securer system.

115
116 **1.2 Background**

117
118 Cybersecurity, formally known as Information Assurance (IA) per the National Security
119 Presidential Directive-54/Homeland Security Presidential Directive-23, expands current
120 procedures and methodologies in an attempt to synchronize the compendium of guidance and
121 requirements documentation currently available. Cyber threats have increasingly accelerated to
122 become a prominent threat for tactical and enterprise systems. Any data exchange, however
123 brief, provides an opportunity for a determined and skilled cyber threat to monitor, interrupt, or
124 damage information and combat systems. Department of Defense (DoD) acquisition processes
125 must deliver systems that provide secure, resilient capabilities in the expected operational
126 environment. To provide systems capable of achieving cybersecurity protection, operational
127 testing must develop and examine system T&E in the presence of a realistic cyber threat early in
128 the acquisition lifecycle.

129
130 EW is defined as military action involving the use of electromagnetic and directed energy to
131 control the electromagnetic spectrum or to attack the enemy. EW consists of three divisions:
132 electronic attack (EA), electronic protection (EP), and EW support (see Figure 1). Adversaries
133 are constantly developing and adapting new Electromagnetic Activity (EMA) threat capabilities,
134 exploiting these technologies, and using them to disseminate attacks against wireless networks,
135 radios, electronics equipment, and computer networks. The DoD must deliver systems with
136 EMA capabilities and adequate survivability to counter the hostile use of cyberspace, space, and
137 the electromagnetic spectrum.

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Figure 1. The Three Subdivisions of EW.

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1.3 Evaluation Strategy Overview

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The vulnerability evaluation (cybersecurity survivability evaluation) comprises multiple steps. The first steps are understanding the system and defining the scope of what is to be evaluated. Based on the AEC evaluator’s understanding of the system, a vulnerability assessment needs to be performed to assign likelihood and consequences to potential threats. Risk levels and mission impacts will in turn be derived from the likelihood and consequence assessment. The AEC evaluator will develop the evaluation strategy and document the strategy in the SEP, Test and Evaluation Master Plan (TEMP), and Data Source Matrix (DSM). The risk assessment will also feed the design of the system testing and test plans.

The cybersecurity system testing will be defined in the TEMP, DSM and Operational Test Agency Test Plan (OTA TP) and will comprise developmental and operational test phases. Developmental test based assessments, Cooperative Vulnerability Assessments, will focus on identifying areas of vulnerability that could potentially compromise a system. Operational test based assessments, Adversarial Vulnerability Assessments, will take place sometime after the Cooperative Vulnerability Assessment.

161 The Cooperative Vulnerability Assessments will inform what specific vulnerable areas should be
162 targeted during the Adversarial Vulnerability Assessment. Due to the complexity of systems that
163 would be targeted by CEMA-related threats, the approach to the vulnerability evaluation should
164 be iterative. The program office or system developer should be provided sufficient time between
165 Cooperative Vulnerability Assessments or between developmental and operational test phases to
166 address anomalies found during test.

167
168 The Adversarial Vulnerability Assessments will comprise approved test teams acting as attackers
169 within the relevant operational environment.

170
171 Certain levels of functionality are delivered at each Milestone Decision, and a CEMA
172 vulnerability assessment should be conducted for each milestone with available data to assess
173 system maturity.

174
175 **1.4 CEMA Policy, Acquisition Requirements, and Reference Documentation**

176
177 The scope of CEMA assessments are captured in many policy references and procedural
178 documents. Table 1 lists some pertinent documents for a CEMA evaluation. Each of them
179 promotes information and guidance sharing throughout the system’s lifecycle and a thorough
180 review will equip an evaluator with the ability to fully understand the evaluation test measures
181 and evaluator responsibilities throughout the program’s development.

182
183 The Army provides EW doctrine, policy, and guidance reference documentation for EW
184 planning, preparation, execution, and assessment in support of joint operations across the range
185 of military operations. Each of the EW focused documents contains information and guidance
186 for the overall evaluation framework and a thorough review will equip an evaluator with the
187 ability to fully understand EW capabilities, operations, challenges, measures, and
188 responsibilities.

189
190 It is important for an evaluation authority to be involved early in the system acquisition and
191 development. Hardening of the system/platform against CEMA vulnerabilities is often easier
192 and cheaper to incorporate early in the development process.

193
194 **Table 1. Policy and Guidance Documents**

Document	Important Information
Department of Defense Instruction (DoDI) 5000.02, Operation of Defense Acquisition System, 7 January 2015	<ul style="list-style-type: none"> • Policy for the management of all acquisition programs. • Authorizes Milestone Decision Authorities (MDAs) to tailor the regulatory requirements and acquisition procedures in this instruction to more efficiently achieve program objectives consistent with statutory requirements.
DoDI 5000.02 (DT&E)	<ul style="list-style-type: none"> • DT&E planning will resource and ensure threat-appropriate testing to emulate the threat of hostile penetration of program information systems in an operational environment. • Cybersecurity testing will include, as much as possible, activities to test and evaluate a system in a mission environment with representative cyber-threat capability.

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	<ul style="list-style-type: none"> • Cybersecurity will ensure that each major developmental test phase or event in the planned test program has a well-defined description of the event, specific objectives, scope, appropriate use of M&S, and an evaluation methodology. • The evaluation methodology will be described in the TEMP at MS A and will provide essential information on programmatic and technical risks, as well as information for major programmatic decisions. • At MS B, the evaluation will include the framework to identify key data that will contribute to assessing progress toward achieving cybersecurity requirements. In addition, the evaluation framework will show the correlation/mapping between test events, resources, and decision supported. • The evaluation methodology will support an MS B assessment and an MS C assessment of cybersecurity. • All programs must have security controls implemented consistent with their system classification. Evaluation of the system to protect information and information systems from unauthorized access, use, disclosure, disruption, modification, or destruction will be investigated.
<p>DoDI 5000.02 (OT&E)</p>	<ul style="list-style-type: none"> • Beginning at MS A, the TEMP will document a strategy and resources for cybersecurity T&E. At a minimum, software (SW) in all systems will be assessed for vulnerabilities. Higher criticality systems will also require penetration testing from an emulated threat in an operationally realistic environment during OT&E. • Appropriate measures will be included in the TEMP beginning at MS B and used to evaluate operational capability to protect, detect, react, and restore to sustain continuity of operations (COOP). The TEMP will document the threats to be used, which should be selected based on the best current information available from the intelligence community. • SW acquisition will be conducted and analyzed for operational risk to mission accomplishment covering all planned capabilities or features in the system. The analysis will include commercial and non-developmental items. • Testing of SW for any system should be supported through emulated hardware or virtual machines of digital device(s) on which the SW runs.
<p>Director, Operational Test and Evaluation (DOT&E) Memo, Procedures for OT and Evaluation of Cybersecurity in Acquisition Programs, 1 August 2014</p>	<ul style="list-style-type: none"> • DOT&E memo supersedes previously published guidance that described a “six-step” process and specifies a two-phase approach for operational cybersecurity testing in support of operational T&E for DoD acquisition programs. • Procedures apply to all oversight information systems, weapons systems, and systems with connections to information systems, including MDAP, MAIS, and special access programs. THE REQUIREMENT FOR OPERATIONAL CYBERSECURITY TESTING IS INDEPENDENT OF ANY REQUIREMENTS FOR CERTIFICATION AND ACCREDITATION. • A system is considered to encompass hardware, software, user operators, maintainers, and the tactics, techniques, and procedures used to carry out the concept of operations (CONOPS). • An operational environment includes other systems that exchange information with the system under test (system-of-systems to include the network environment), end users, administrators and cyber defenders, as well as representative cyber threats.
<p>DOT&E Memo (Cooperative Vulnerability Penetration Assessment)</p>	<ul style="list-style-type: none"> • This operational test shall be conducted by a vulnerability assessment and penetration testing team through document reviews, physical inspection, personnel interviews, and the use of automated scanning, password tests, and applicable exploitation tools.

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	<ul style="list-style-type: none"> • The assessment should be conducted in the intended operational environment with representative operators including system and network administrators. This testing may be integrated with DT&E activities if conducted in a realistic operational environment, and approved in advance by DOT&E.
<p>DOT&E Memo (Adversarial Assessment)</p>	<ul style="list-style-type: none"> • This test phase should be conducted by an operational test agency employing a National Security Agency (NSA) certified adversarial team to act as a cyber aggressor presenting multiple cyber intrusion vectors consistent with the validated threat. • The assessment should be designed to characterize the systems vulnerability as a function of an adversary’s cyber experience level, relevant threat vectors, and other pertinent factors. • Adversarial team should attempt to induce mission effects by fully exploiting vulnerabilities to support evaluation of operational mission risks. • Assessment should include representative operators and users, local and nonlocal cyber network defenders (including upper tier computer network defense providers), an operational network configuration, and a representative mission with expected network traffic.
<p>DOT&E Memo, Test and Evaluation of Information Assurance in Acquisition Programs, 1 February 2013</p>	<ul style="list-style-type: none"> • Independent Penetration Testing: Sharing system information and interconnections between the Cooperative cyber vulnerability assessment teams (blue) and the independent cyber penetration/exploitation teams (red) is acceptable. Shared information should not include specific vulnerabilities or system shortfalls. • Network Defense Analysis: Testing should quantitatively examine not only the inherent system network protections but also the network defense ability to detect penetration or exploitation, react, and restore. • Operational Effects Analysis: Testing should include an assessment of operational risk presented by vulnerabilities and shortfalls exploited by a representative threat, and the most direct way to assess that risk is to demonstrate and record relevant operational effects. When operational threat representative effects cannot be conducted on live-networks, alternate evaluation approaches should be employed and included in the test planning.
<p>DoDI 8500.01, Cybersecurity, 14 March 2014</p>	<ul style="list-style-type: none"> • Provides policy for DoD information and IT. The operational resilience will be planned, developed, tested, implemented, evaluated, and operated to ensure security posture of a system is sensed, correlated and made visible to mission owners, network operators, and DoD information enterprise. • Whenever possible, technology components will have the ability to reconfigure, optimize, self-defend, and recover with little or no human intervention. Attempts produce an incident audit trail.
<p>DoDI 8510.01, Risk Management Framework, 12 March 2014</p>	<ul style="list-style-type: none"> • Formally the Defense Information Assurance Certification and Accreditation Process (DIACAP), now replaced by the Risk Management Framework (RMF). • Manages the lifecycle cybersecurity risk to DoD IT, and directs visibility and procedural guidance for authorization documentation, acceptance, and decisions for the authorization and connection of IS’s. • Informs acquisition processes for all DoD IT, including requirements development, procurement, and both DT&E and OT&E, but does not replace these processes. • Information protection requirements are satisfied by the selection and implementation of appropriate security controls. Security controls are

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	<p>implemented by common control providers, system managers, and risk based authorization decisions granted by the approving authority.</p> <ul style="list-style-type: none"> • Test results will provide an initial assessment along with recommendations to eliminate discovered vulnerabilities or reduce their risk.
National Institute of Standards and Technology (NIST)	<ul style="list-style-type: none"> • http://www.nist.gov/
National Security Agency (NSA), National Information Assurance Partnership (NIAP)	<ul style="list-style-type: none"> • https://www.niap-ccevs.org/ • https://www.niap-ccevs.org/pp/
FM 3-36, Electronic Warfare In Operations, February 2009	<ul style="list-style-type: none"> • Provides Army doctrine for EW planning, preparation, execution, and assessment in support of full spectrum operations.
Joint Publication 3-13.1, Electronic Warfare, 25 January 2007	<ul style="list-style-type: none"> • Provides joint doctrine for electronic warfare planning, preparation, execution, and assessment in support of joint operations across the range of military operations.
DoD Directive (DoDD) 3222.04, Electronic Warfare (EW) Policy, 26 March 2014.	<ul style="list-style-type: none"> • Provides EW policy, definitions, and responsibilities within the DoD for providing operational forces with EW capabilities to control the electromagnetic operational environment across the range of military operations.
Army Regulation 70-75, Para. 1-6 j.	<ul style="list-style-type: none"> • Provides regulation for electronic equipment, ensuring electronic equipment will be survivable to electromagnetic environment criteria and survivable in an electronic attack environment (including directed energy weapons [DEWs]).
Electronic Warfare and Radar Systems Engineering Handbook	<ul style="list-style-type: none"> • Provides technical concepts, formulas, equations, constants, conversions, characters, mathematical notation, and equations used for analyzing Radar systems, electronic attack (jamming) scenarios, and electro-optical systems.

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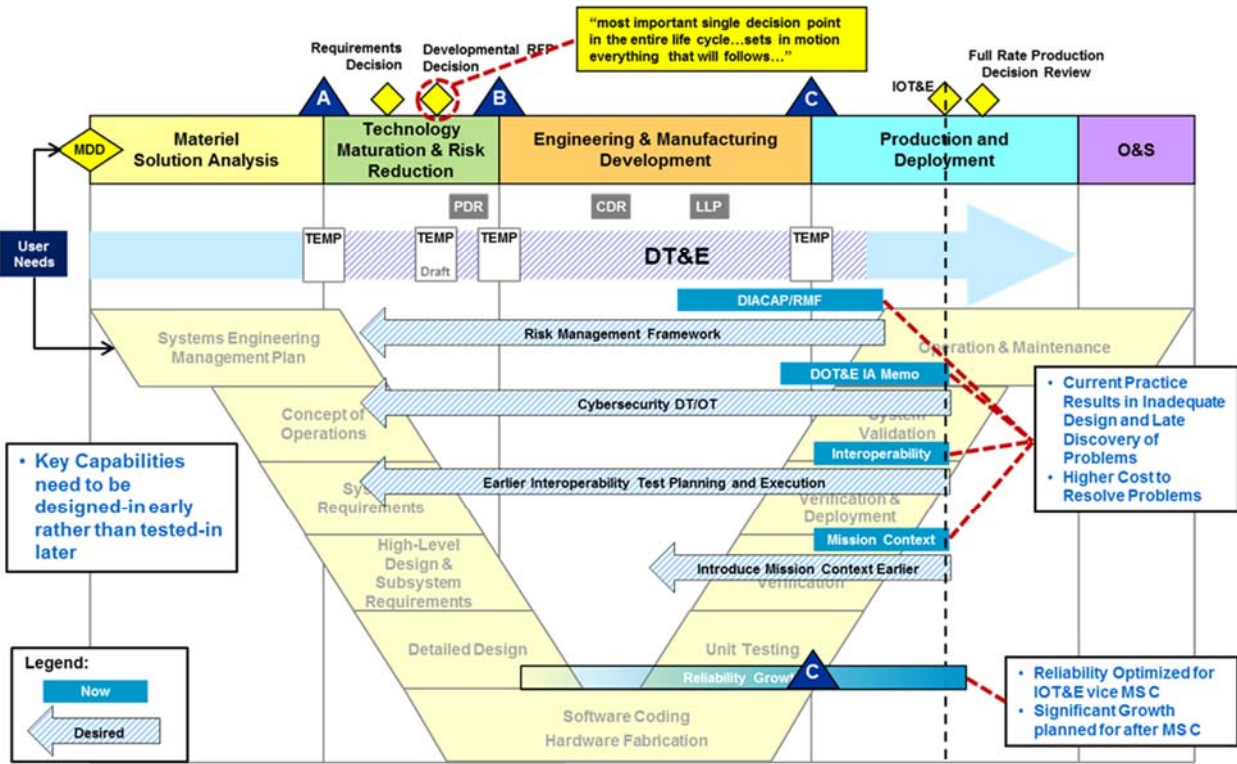
1.5 National Security Agency (NSA) and CSS Architecture

Formal architecture documents the scope of what is being depicted and the standard terms and definitions used in the architecture. Architecture products should be selected based on who is using the products. For most programs, this will be the Milestone Decision Authority (MDA). NSA requires specific architecture views for system use cases. An evaluator should become familiar with all the architecture views to help understand and design system T&E. Refer to NSA/CSS Architecture Guidance, dated 5 February 2015, for further details on architecture requirements and uses for NSA acquisition systems.

1.6 Defense Evaluation Framework (DEF)

This document aims to provide a methodology for CEMA T&E planning within the acquisition lifecycle. “Shift Left,” a term coined in the DEF, establishes evaluation early in the acquisition lifecycle to synchronize the scope of CEMA for evaluation. Understanding system development early in the development phases will provide a more thorough evaluation for operational testing later in the lifecycle by attaining necessary information for informed decisions. Shift Left

215 includes aligning systems engineering processes with the acquisition lifecycle and documenting
 216 these processes within the T&E strategy that will feed into the TEMP at each MS. Starting the
 217 T&E process earlier provides the Operational Test Agency (OTA) with an objective to track,
 218 collect, and identify areas of interest for a developing system. For purposes specific to
 219 cybersecurity, Figure 2 provides the DEF Shift Left approach and shifts items such as the RMF,
 220 Developmental Test (DT) and Operational Test (OT), and interoperability testing early into the
 221 acquisition lifecycle.
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Figure 2. Cybersecurity Shift Left.

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The following sections provide the CEMA process for the AEC T&E strategy development. Section 2 focuses on cybersecurity, and section 3 focuses on EMA. Each section addresses the process from the beginning of the program through test design.

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2. CEMA T&E PLANNING

The T&E planning will follow the steps outlined in Figure 3. Each subsection outlined provides a means to develop and implement the T&E strategy for the system and builds upon each subsequent section. This process is used to inform documentation development from the ESR/CIPR, TEMP and SEP input, OTA TP, and analysis and evaluation reports.

The T&E planning for the EA and EP portions of EMA are discussed in this section and will also follow the steps outlined in Figure 3. Each subsection outlined provides a means to develop and implement the EMA T&E strategy for the system and builds upon each subsequent section. This process follows a model-test system improvement approach in which theoretical analysis, simulations, and predictions are compared with actual test results from DT and OT. The evaluator performs a technical assessment and documents all EMA findings, vulnerabilities, system impacts, Soldier impacts, and mission impacts and then makes the appropriate recommendations to improve the system. EMA theoretical analysis, simulations, and actual testing are used to determine (1) a system’s operational response to the EA environment, (2) the enemy’s ability to intercept, detect, identify, and locate radiated electromagnetic sources from the system, and (3) a system’s ability to protect personnel, facilities, and equipment from any effects of friendly or enemy employment of EW that degrade, neutralize, or destroy friendly combat capability. This process can be applied to various types of systems, such as Air Defense Radar, Optical Augmentation, Missile EO Countermeasures, and Communications.



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Figure 3. The Cybersecurity Evaluation Process.

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2.1 Understanding the System

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The first step in the evaluation strategy planning process is to understand the functionality of the system and how the system operates. Understanding the stakeholder, system development, and requirements documentation will provide a more thorough understanding of the system’s design, mission, and system-of-system integration. Collecting system information frequently, and early in the lifecycle, allows the evaluator to track any major design changes (between Preliminary Design Review [PDR] and Critical Design Review [CDR]), collect and review preliminary testing (manufacturer, demonstrations, lab), and begin to provide inputs for the T&E planning that will feed into T&E documentation. Additionally, early information and data collection may

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267 expose initial vulnerabilities and allow for remedial updates as appropriate. This early
 268 assessment could make it easier for program offices to remedy anomalies earlier, cheaper, and
 269 more effectively.

270
 271 An evaluator will need to identify information products—generation, use, storage, transmission,
 272 and destruction—and gather and review available documentation for the system. An evaluator
 273 also needs to identify the aspects of the system that are impacted by EW operations. This could
 274 include EA functions, employed Electronic Protection, and aspects of the system that potentially
 275 require EP. This requires an evaluator to be involved pre-MS A, ideally, and throughout the
 276 acquisition lifecycle to ensure an understanding of products used, their intended functions, and
 277 how they will be integrated within a system-of-systems environment.

278
 279 Gathering DoD Architectural Framework (DoDAF) views (e.g., system and operational views),
 280 requirements documentation, and any manufacturer specifications will provide a foundation for
 281 the development of the evaluation strategy. These documents will outline mission dependencies,
 282 hardware (HW) and SW components, and any critical data exchanges and interfaces for the
 283 system.

284
 285 This system understanding will be used to determine information products critical to, and how
 286 EW impacts, mission accomplishment. Table 2 provides relevant information for an evaluator to
 287 collect and understand during the development of the system.

Table 2. CEMA Relevant Documents and Resources

Key Documents	Description	Sources
FM 3-38 CEMA	<ul style="list-style-type: none"> Overarching doctrinal guidance and direction for conducting CEMA 	<ul style="list-style-type: none"> http://armypubs.army.mil/doctrine/DR_pubs/dr_a/pdf/fm3_38.pdf
DOT&E Memo (August 2014)	<ul style="list-style-type: none"> Guidelines for DT&E, OT&E, and TEMP input 	<ul style="list-style-type: none"> References
FM 3-36 Electronic Warfare In Operations	<ul style="list-style-type: none"> Provides guidance on how the electromagnetic spectrum can impact operations and how friendly EW operations can be used to gain an advantage 	<ul style="list-style-type: none"> References
DoD Directive (DoDD) 3222.04	<ul style="list-style-type: none"> Addresses Electronic Warfare (EW) policy definitions and responsibilities within DoD for providing operational forces with EW capabilities to control the electromagnetic operational environment across the range of military operations 	<ul style="list-style-type: none"> References
Army Regulation 70-75, Para. 1-6 j.	<ul style="list-style-type: none"> Electronic equipment will be survivable to electromagnetic environment criteria and survivable in an electronic attack environment (including DEWs) 	<ul style="list-style-type: none"> References
EW and Radar Systems Engineering Handbook	<ul style="list-style-type: none"> Provides technical concepts, formulas, equations, constants, 	<ul style="list-style-type: none"> References

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	<p>conversions, characters, mathematical notation, equations, and formulas for analyzing radar systems, electronic attack (jamming), and electro-optical systems</p>	
DoDI 5000.02	<ul style="list-style-type: none"> Acquisition Guidelines 	<ul style="list-style-type: none"> References
COTS, GOTS, and Free Open Source Software Certifications	<ul style="list-style-type: none"> Driven by acquisition approach and technology choices Tasks that a developer must accomplish to operate securely, such as NSA policy 	<ul style="list-style-type: none"> Program Management Office (PMO) Manufacturer
Security Classification Guide	<ul style="list-style-type: none"> Classification of program-related information 	<ul style="list-style-type: none"> PMO
Statement of Work, Initial Capabilities Document (ICD), CDD, and CPD	<ul style="list-style-type: none"> Addresses capability gap, operational needs, and mission scenarios Use of commercial off-the-shelf (COTS) and government off-the-shelf (GOTS) products RMF packages Acquisition strategy and schedule Contract specification documentation 	<ul style="list-style-type: none"> User (e.g., SOCOM) PMO (Program Manager (PM), Chief Engineer, System Architect, Contractor Leads) Manufacture
Concept of Operations (CONOPS)	<ul style="list-style-type: none"> Examine system CONOPs to understand roles and responsibilities of system operators, administrators, and the computer network defense service provider (CNDSP) 	<ul style="list-style-type: none"> PMO
Technical Requirements	<ul style="list-style-type: none"> Enables the capabilities defined in CONOPS and other operational documentation 	<ul style="list-style-type: none"> Army NSA
DoDAF Views	<ul style="list-style-type: none"> System View (SV-1/2/6) Operational View (OV-1) 	<ul style="list-style-type: none"> PMO System Architect Lead Engineer (USG-KR)
Preliminary Design Review (PDR) and/or Critical Design Review (CDR)	<ul style="list-style-type: none"> Insight into system development Technical and operational requirements Initial vulnerabilities and remediation 	<ul style="list-style-type: none"> PMO Manufacturer
Interface Control Document (ICD)	<ul style="list-style-type: none"> Communicates all possible inputs to and all potential outputs from a system for a user Inputs and outputs of the system Interface between two systems or subsystems 	<ul style="list-style-type: none"> PMO Manufacturer
Systems Engineering Plan	<ul style="list-style-type: none"> Submitted at each MS, beginning with MS A. Describes overall technical approach, key technical risks, processes, resources, organizations, metrics, and design considerations 	<ul style="list-style-type: none"> PMO

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	<ul style="list-style-type: none">• Addresses integration with existing and approved architectures and capabilities.• Addresses SW risks; identification; tracking; and reporting of metrics for SW performance, process, progress, and quality; safety and security considerations; and SW development resources	
Program Protection Plan (PPP)	<ul style="list-style-type: none">• SW vulnerability analyses tools will be used throughout the lifecycle and ensure remediation of SW vulnerabilities addressed in PPPs and test plans	<ul style="list-style-type: none">• PMO
Validated Online Lifecycle Threat (VOLT)	<ul style="list-style-type: none">• Determines the generation of the relevant operational threat environment	<ul style="list-style-type: none">• Acquisition and intelligence communities
MS Schedule	<ul style="list-style-type: none">• Planned T&E events	<ul style="list-style-type: none">• PMO
Detailed Test Plans	<ul style="list-style-type: none">• Provides information on how system is tested with results used in evaluation. Must have input into plans to ensure proper data is available for evaluation.	<ul style="list-style-type: none">• ATEC or Test Facility

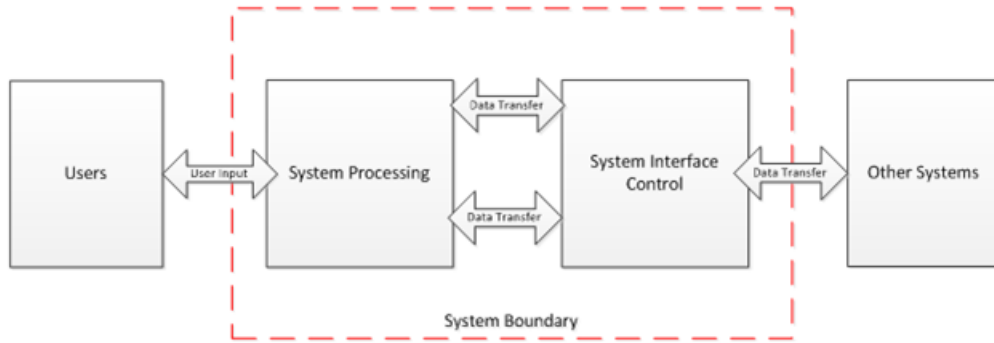
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2.2 Bounding the Evaluation

2.2.1 Define the System Boundary

A system boundary defines the limits of the system for evaluation purposes and defines the transfer of information and signals. Using system and operational architectural views, development specifications, and requirements documents, a boundary can be defined. The evaluator should take into account the protection and trust across the network layers, such as application, session, transport, network, data links, and physical protection.

It may be beneficial to begin understanding how the information flows from the generation of data (sensors or user input) and how the information is processed (SW and HW) and collected, assessed, and disseminated (operators and users). COTS, GOTS, and previously fielded systems may be part of system under evaluation, or external interfaces in which the lines of transmission might need to be included. A system can be a hand-held device, tactical radio, or an enterprise network composed of multiple systems. Figure 4 provides an example boundary diagram for a generic system. Examples of system boundary diagrams for a tactical and enterprise system can be found in Appendix A and B.



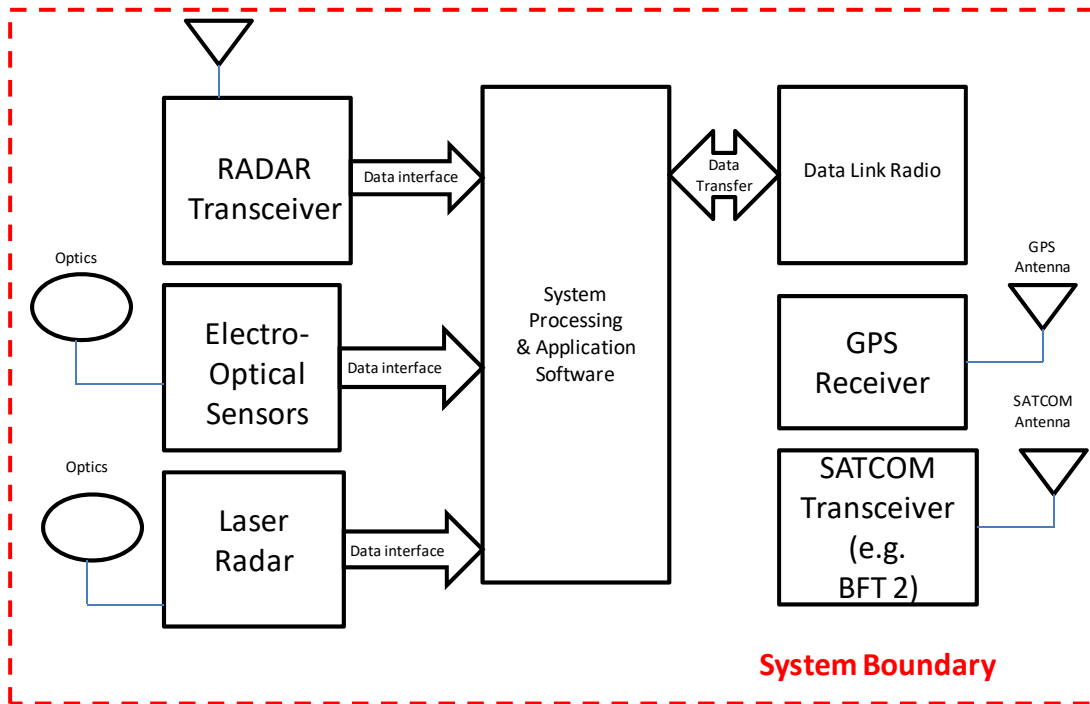
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313 **Figure 4. Cybersecurity System Boundary Example.**

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315 It may also be beneficial to understand what contingency protocols are in place for interruptions
316 to data flow (e.g., a global positioning system [GPS]). An example of a system can be a hand-
317 held device, tactical radio, air defense radar, optical, infrared (IR) guided missile with electro-
318 optic countermeasures, radio frequency (RF) guided missile, or an unmanned air vehicle (UAV).
319 Figure 5 provides an example boundary diagram for a generic system.

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322 **Figure 5. EW System Boundary Example.**

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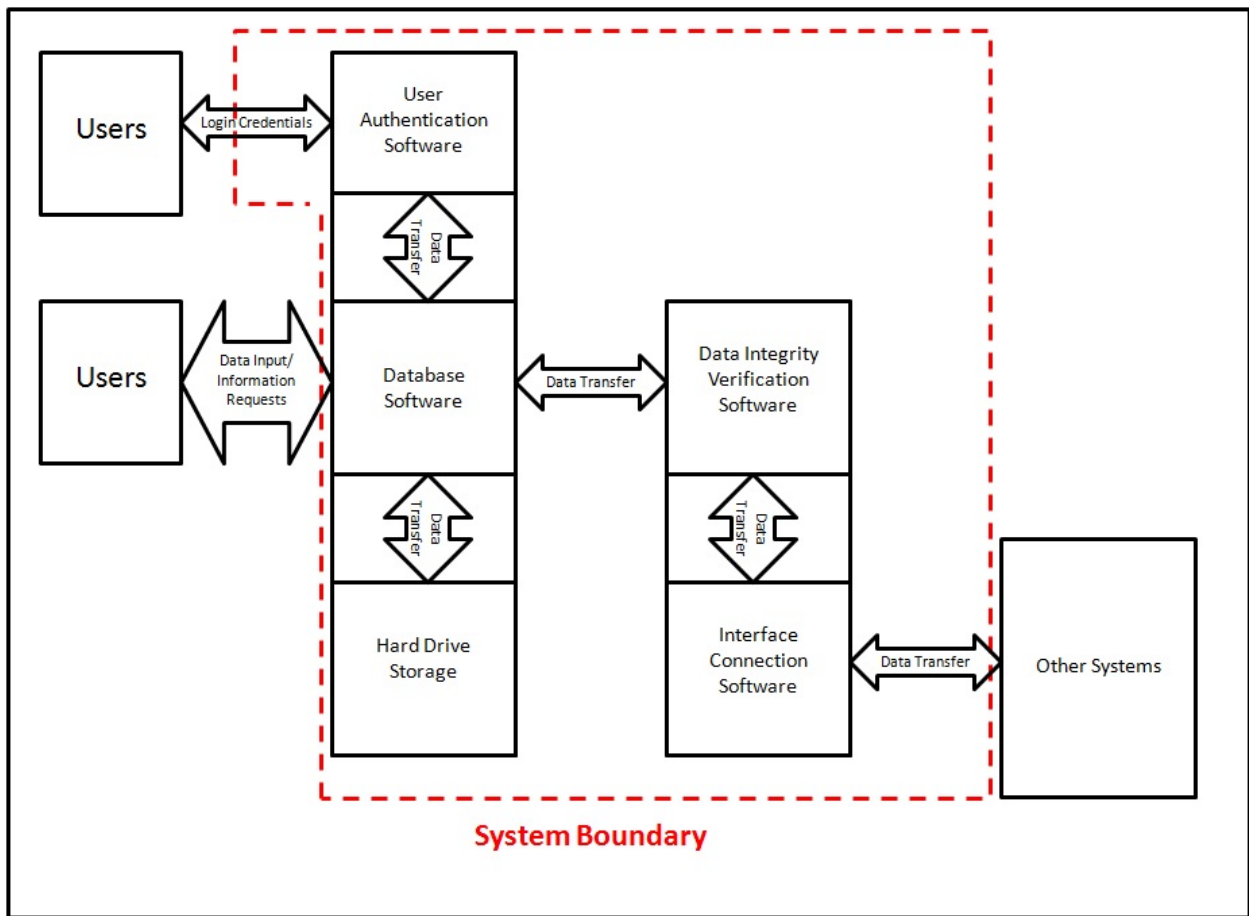
324 After the boundary for a system has been defined, the evaluator can address the components that
325 constitute the system, determining where the signals are generated and transmitted, including
326 details on how the data are received, used, and transmitted. Details on how the data are received,
327 stored, used, transmitted, and destroyed should be included. The evaluator should also
328 investigate all physical means (e.g., cables, removable media and wireless) for data transmission
329 and dissemination.

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2.2.2 Defining System Components and Information

A complete system characterization may result in crossing subsystem boundaries. The boundary can include data transmission to interfaces from point to point, the transmission of data, or the receipt of data. The evaluator should also investigate interfacing systems, document each enclave or interface (and any intrusion detection SW or HW) and diagram all subsystems to capture all transmission.

The system can have HW and SW components, each with varying functionality and features. Review of the ICD and architectural views will provide the various SW and HW products used and their interface within the system and systems-of-systems. The evaluator should take into account how the key management, public key certificates, any biometrics, and cryptographic modernization functions are used within the system. Figure 6 shows a detailed boundary diagram, including different examples of how data transmission is considered part of the system.



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Figure 6. Detailed Cybersecurity System Components.

Now that the boundary and components of the system have been defined, the evaluator can address how and where the information flows. The evaluator should review data buses early in system development and when updates are available, as these provide a detailed description of

352 how the information is processed. Any ports and protocols intended for IS that traverse between
353 DoD enclaves and DoD external enclaves should also be identified. All information gathered
354 will aid the vulnerability assessments for the system.
355

356 **2.2.3 Defining Electronic Signals Flow, Component Criticality, Function, and Potential Entry**
357 **Paths for EA Energy.**
358

359 The evaluator should also research any system functionality that can potentially serve in an EA
360 capacity and should investigate the contingency protocols for data interception and interruption.
361 This investigation may result in crossing subsystem boundaries. The evaluator should diagram
362 all subsystems to capture all transmissions. The system can have HW and SW components, each
363 with varying functionality and features. Review of the ICD and architectural views will provide
364 the various SW and HW products used, and their interface within the system and systems-of-
365 systems.
366

367 It is also necessary to understand the user’s interaction with the system. Is the user there to
368 monitor operation only or is the user there to detect issues and determine and implement fixes.
369 Also critical to the understanding of the operational capabilities of a system are the definitions of
370 the potential entry paths for the EW environments. These can be “front door” which include
371 optical windows, antennas, or holes in a system skin. They can also be “back door” which
372 include energy that couples on to a skin and is re-radiated to internal cables or components or
373 finds an indirect path to internal electronics. Not all components are critical to the operation of a
374 system and therefore, if they are susceptible to EA environments, may not cause operational
375 issues within the system. Unfortunately, even a non-critical component that is in a front door
376 path of a laser or HPM environment may provide incorrect information to a critical system
377 causing operational anomalies. Therefore, understanding the normal operational capabilities and
378 potential errors are necessary.
379

380 **2.3 Designing Cybersecurity Tests and Experiments**
381

382 The Cybersecurity OTA TP should outline the required data collection for specific test events
383 and contains detailed information on data gathering event design, methodology, scenarios,
384 instrumentation, simulation and stimulation, and all other requirements guiding the conduct of
385 testing.
386

387 Table 3 outlines the representative data and metrics for cybersecurity assessments.
388

389 **Table 3. Core System Protection Data and Metrics**
390

Title	Measurement	Notes
Vulnerabilities	<ul style="list-style-type: none"> <li data-bbox="516 1667 951 1755">Cyber vulnerabilities with descriptions and DISA severity codes. 	<p data-bbox="984 1667 1416 1814">Descriptions shall include the nature of the vulnerability, affected subsystem(s), and implications for system protect, detect, react, and restore capabilities.</p> <p data-bbox="984 1845 1305 1877">Include description of tools.</p>

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<p>Intrusion/Privilege/ Escalation/Exploitation Techniques</p>	<p>Intrusion/privilege escalation/ exploitation techniques:</p> <ul style="list-style-type: none"> • Specific technique employed • Starting point • Success/failure result • Time to execute, level of difficulty (low/medium/high) <p>Starting point is the point internal or external to the system under test from which a scan or penetration attempt is initiated.</p>	<p>If technique is successful, state affected system(s).</p> <p>Level of grades:</p> <ul style="list-style-type: none"> • LOW: technique can be executed by an actor without formal training or material support (e.g., a “script kiddie”). • MEDIUM: technique can only be executed by an actor with some formal training and material support but does not require a high-level actor. • HIGH: technique can only be executed by an actor with state-of-the-art training and ample material support (e.g., a nation state).
<p>Password Strength</p>	<p>Number of passwords attempted to crack.</p> <p>Number of passwords cracked.</p> <p>For each cracked password:</p> <ul style="list-style-type: none"> • Privilege level • Level of difficulty required • Reason for password weakness (e.g., default password, low complexity) 	<p>Can consider the use of tokens where appropriate.</p> <p>Include description of tools used.</p>
<p>Protect</p>	<p>Adversarial activities:</p> <ul style="list-style-type: none"> • Description • Level of difficulty (low/medium/high) • Time to execute <p>Success/failure.</p>	<p>Include starting position, nature of the technique(s) used, target system, and cyber objective (e.g., exfiltration).</p>
<p>Detect</p>	<p>Time for defenders to detect each intrusion/escalation of privilege/exploitation</p>	<p>For each detected event, include the means of detection (e.g., IDS alert).</p>
<p>React</p>	<p>Defense activities:</p> <ul style="list-style-type: none"> • Description • Time elapsed • Success/failure <p>Time for defenders to mitigate each detected intrusion/escalation of privilege/exploitation.</p> <p>White cards used:</p> <ul style="list-style-type: none"> • Description <p>Time issued</p>	<p>Include origin of response (e.g., user, system administrator, cyber defender) and nature of response (e.g., containment, quarantine, reporting).</p>
<p>Restore/Continuity of Operations</p>	<p>Time taken to restore mission capabilities after each degradation.</p>	<p>Includes assessment of ability of typical user operators to execute procedures.</p>

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	<p>White cards used:</p> <ul style="list-style-type: none"> • Description <p>Time issued</p>	Should describe restoration activities undertaken (e.g., restore from backup, failover to alternate site).
Mission Effects	<p>Reduction in quantitative measures of mission effectiveness.</p> <p>Where direct measurement is not feasible, independent assessment of mission effects (minor, major, severe) using SMEs.</p>	Should include performance parameters already being used to assess system effectiveness. Adverse effects could include specific mission-critical tasks or functions impaired and any resulting shortfalls in the confidentiality, integrity, and availability of critical mission data.
Account Management	<ul style="list-style-type: none"> • Separation of Duties • Non-Repudiation • Insider Threat Protection 	Accounts are established only after screening users for membership, need-to-know, and functional tasks, and are disestablished promptly when they are no longer required.
Least Privilege	<ul style="list-style-type: none"> • User responsibilities • User rights 	Accesses are granted to users following the principle of least privilege.
Identification and Authentication	<ul style="list-style-type: none"> • Password procedures • Key management • Encryption 	Organizational users are uniquely identified and authenticated when accessing the system, including when using group accounts.
Content of Audit Records	Independent assessment of content using SMEs	Audit records contain sufficient information to establish the nature, time, location, source, and outcome of malicious events, as well as the identity of any individuals associated with such events.
Audit Review, Analysis, and Reporting	<ul style="list-style-type: none"> • Audit schedule • Notification methods • PPP 	Audit records are reviewed and analyzed promptly for indications of inappropriate activity, and any findings are reported to cyber defenders.
Continuous Monitoring	<ul style="list-style-type: none"> • Intrusion detection and prevention methodology • Analytics • Information sharing 	The system is continuously monitored for vulnerabilities, including regular assessments by cybersecurity test teams.
Configuration Settings	<ul style="list-style-type: none"> • Security focused configuration management • Information security • Organizational risk minimized while desired functionality is supported 	The system is installed in accordance with an established baseline configuration following the principle of least functionality, and any deviations from this baseline are recorded.
Back, Recover, and Restoration	<ul style="list-style-type: none"> • Backup methodology • COOP 	System data are routinely backed up and preserved, and a recovery and restoration plan for the system is provided.

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Device Identification and Authentication	<ul style="list-style-type: none"> • Accesses explicitly identified • Authentication employment (e.g., passwords, tokens, biometrics, multifactor, or some combination thereof) • Local or remote access and methodology 	The information system uniquely identifies and authenticates devices before establishing a connection.
Authenticator Management	<ul style="list-style-type: none"> • Identities are verified • Initial authenticator content established with sufficient strength • Maximum lifetime established • Reuse conditions • Authenticators changed when membership changes • Authentication location (e.g., endpoint vs. centralized) 	The cryptographic strength, maximum lifetime, and storage methods for system authenticators (e.g., password, tokens) are compliant with organizational policy.
Default Authenticators	<ul style="list-style-type: none"> • Default authenticator content changed 	System authenticators (e.g., password, tokens) are changed from their default settings.
Physical Access Control	<ul style="list-style-type: none"> • System storage methodology • Combat locks • Emplacement • Integration • Packaging • Guards (e.g., electronic, manned) 	The information system, including data ports, is physically protected from unauthorized access appropriate to the level of classification.
Boundary Protection	<ul style="list-style-type: none"> • Whitelisting/Blacklisting • External communications monitored and controlled • Subnet usage • Interface management with boundary protection devices 	The system monitors and controls data exchanges at the external boundary and at key internal boundaries, including firewalls or guard, IPS/IDS/HBSS.
Secure Network Communications	<ul style="list-style-type: none"> • Communication protocols • Transmission protocols • Encryption • Keys and hashes • Authentication protocols 	Network communications are secure, and remote sessions require a secure from of authentication.
Update Managements	<ul style="list-style-type: none"> • Patch management • Update schedule • Hardware update management • System support • Malicious code protection updates 	Security-related software and firmware updates (e.g., patches) are centrally managed and applied to all instances of the system in accordance with the relevant direction and timeliness.
Malicious Code Protection	<ul style="list-style-type: none"> • Protection mechanisms and entry and exit point • Scan schedules • Ability to block, quarantine, or remove malicious code or users • Ability to address false positives and potential impacts on system availability 	Mechanisms for preventing the deployment of malicious code (e.g., viruses, malware) are installed, configured, and kept up-to-date.

392 **2.4 Designing Theoretical Analysis, Simulations, and Laboratory and Field Tests**

393

394 **2.4.1 Theoretical Analysis and Simulations**

395

396 The evaluator should design plans for theoretical analysis and simulations to gather predictions
397 against operationally realistic EW. They should review data from prior testing, any design
398 modifications, and use of surrogates to determine the system's expected performance in an EA
399 jamming environment (e.g., determine signal levels from a jammer and the communications
400 transmitter at the input of the receiver being jammed). Typically these effects can be predicted
401 using the one-way radar equation, or the radio frequency propagation equation (see EW Radar
402 Handbook), but the performance of the jammer depends on the relative received signal levels
403 from the jammer and the communications transmitter.

404

405 The one-way radar equation can also be used to calculate free-space path loss as a function of
406 range at a given frequency. Several other useful formulas and technical information related to
407 EW analysis can be found in the EW Radar Handbook. It is highly recommended that the EW
408 evaluator use this reference when performing theoretical analysis.

409

410 The power received from the transmitter and the power received from the jammer can be
411 calculated based on parameters, such as transmitter power, signal wavelength, antenna gains, and
412 propagation path-loss and can then compute the jamming-to-signal ratio (JSR). For jamming to
413 be effective, two conditions must be met: the power received from the jammer must be greater
414 than the sensitivity of the receiver, and the JSR must be sufficiently large. Particular effects also
415 will depend on the jammers modulation. A rule of thumb for FM voice communications and
416 data systems not using electronic protection techniques is: A JSR of 1 will lead to significant
417 degradation of communications performance, and a JSR of greater than 2 will lead to an almost
418 total loss of performance.

419

420 The GPS Interference and Navigation Tool (GIANT) is a many-vs.-many constructive and
421 repeatable GOTS simulation tool that computes GPS and other navigation system performance
422 and mission impacts in a benign or electronic combat environment. GIANT can be useful during
423 operational assessments of company, or larger, elements or sensitive systems heavily dependent
424 on positioning architecture.

425

426 **2.4.2 Laboratory and Field Tests**

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428 The OTA TP and SEP should outline the required data collection and contains detailed
429 information on data gathering event design, methodology, scenarios, instrumentation, simulation
430 and stimulation, and all other requirements to support the system evaluation requirements.
431 Historically, EW is not usually tested in an OT environment due to test participant safety but the
432 EW environment may be simulated to assess operational capacity through validated and
433 accredited models.

434

435 EW laboratory testing may use a Design of Experiments (DOE) approach. DOE is a method of
436 data and information collection that uses statistics to evaluate the factors, conditions, and levels
437 that control or affect the outcome of specific performance response variables. One or more

438 factors, conditions, and levels can be changed either one at a time or simultaneously during
 439 testing. These factors, conditions, and levels are the independent variables in the experiment,
 440 and the response variables are the dependent variables. The following questions may provide
 441 answers in a well-designed experiment.

- 442
- 443 • What are the key factors in a process?
 - 444 • What is considered acceptable performance?
 - 445 • What are the interaction effects in the process?
 - 446 • What is the response to spoofing or jamming?
 - 447 • What environment would bring less variation in the system response?
- 448

449 Table 4 contains a list of examples that represent EW response variables.

Table 4. EW Data Elements

Name	Description
Jammer-to-Signal (J/S) Ratio	Ration of the jammer power received at the input of the receiver to the communication transmitter power received at the input of the receiver
Message Completion Rate	Number of messages received/number of messages sent
Speed of Service (i.e., latency)	Message received time – message sent time
Packet delivery ratio	Number of packets received by a node/number of packets sent
Packet delay time	Time packets received – time packets sent
User transmission rate	
Radio throughput	Number of messages or bits per second that can be transmitted or received
Voice Quality	0–5 Likert scale scoring

453

454 The evaluator should conduct laboratory tests using DOE. The evaluator should witness and
 455 observe all EW laboratory testing as necessary and make detailed notes of what was done for
 456 future reference.

457

458 **2.5 Documenting Evaluation Strategy**

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460 **2.5.1 Evaluation Strategy Review (ESR) and Concept in Process Review (CIPR)**

461

462 As part of the standard AEC ESR/CIPR process, the evaluator will need to present the system
 463 boundary for evaluation, initial list of CEMA threats, and the risk assessment for approval. The
 464 ESR will verify that all Key Performance Parameters (KPPs) and Critical Operational Issues
 465 (COIs) will be addressed. The CIPR will describe the proposed test events and the allocation of
 466 priority measures for the events. The CIPR will also outline the resource estimates for events
 467 and overall T&E costs. Any changes that come about through the CIPR process will be
 468 incorporated in the SEP and TEMP, as necessary.

469

470 The evaluation strategy will document all required testing resources and accompanying schedule,
 471 as well as metrics, measures, and data requirements for the TEMP, SEP, and OTA TPs. All

472 system testing should be tailored in an operational, mission context when applicable, possible,
473 and affordable.

474
475 The operational test based cybersecurity assessment will consist of at least two assessments: the
476 Cooperative Vulnerability and Penetration Assessment (CVPA) and the Adversarial Assessment
477 (AA). The CVPA is to provide a comprehensive characterization of the cybersecurity status of a
478 system in a fully operational context. If the system is sufficiently mature to engage in the AA,
479 the evaluator should plan for both. The AA will use operationally realistic cyberspace based
480 threats to engage the system and should use a NSA certified adversarial team employing a
481 validated threat.

482
483 The evaluation of threat interactions should be system-specific and should be expressed in terms
484 of operational effectiveness and survivability. Vulnerabilities could include shortfalls in the
485 confidentiality, integrity, and availability of critical mission data.

486
487 The evaluation strategy that will feed the initial TEMP input, now required at MS A, will be
488 derived from the ESR/CIPR and early draft SEP. The strategy along with resource requirements
489 for testing, at each MS, will be included in the TEMP input. The SEP is a living document.
490 Prior to each MS, the evaluator should review newly implemented system capabilities and threats
491 to determine if new vulnerabilities have arisen and if established potential vulnerabilities have
492 mitigated.

493
494 **2.5.2 TEMP**

495
496 The TEMP must define a CEMA T&E strategy that uses relevant data from all available sources,
497 including information security assessments, inspections, components and subsystem-level tests,
498 system-of-system tests, and testing in an operational environment with systems and networks
499 operated by representative users and operators. The TEMP should also identify the anticipated
500 CEMA threats for testing adequacy, lay out all expected testing, and is updated at each MS with
501 greater detail.

502
503 The AEC TEMP input will follow the guidelines found in the ATEC Evaluator Handbook,
504 DOT&E Memo dated 1 August 2014, and the DOTE TEMP Guidebook.

505
506 **2.5.3 System Evaluation Plan (SEP)**

507
508 The SEP will expand upon the ESR, CIPR, SEP, and TEMP input for the CEMA evaluation
509 strategy and required data. The SEP will include any COI and COIC developed by the user and
510 AIs developed by the evaluator for a complete evaluation of operation effectiveness, suitability,
511 and survivability, as well as the methodology for addressing each issue. Each methodology will
512 document how the evaluator will use the measures and data requirements associated with each
513 issue to perform analysis in support of the evaluation. Table 5 provides an example of a cyber-
514 focused COI, potential AIs, and measures for a system or system-of-systems.

515
516 **Table 5. Cybersecurity COI, AIs, and Measures**

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COI: Is the system survivable when integrated and employed in a congested and contested operationally realistic environment? (NOTE: Each COI will have user-developed criteria for satisfaction of the COI)	
1.	AI 1: How well do the system's cybersecurity capabilities protect the user's required data and information?
a.	Adequacy of disk and file level encryption used for data-at-rest (DaR)
b.	Security of stored data
c.	Security of data transfer design
d.	Security of data processing
e.	Adequacy of encryption used for data-in-transit (DiT) and data-in-process (DiP)?
2.	AI 2: How secure are access points for the system?
a.	Effectiveness of virus protection
b.	Effectiveness of malware protection
c.	Effectiveness of firmware protection
d.	Timeliness of firmware updates pushed to the system
e.	Number and types of access points
3.	AI 3: How will the system's cybersecurity detection measures support the ability of the user to identify specific attacks?
a.	Adequacy of system produced audit trails and logs
b.	Effectiveness of system monitoring, analysis, and reporting
c.	Effectiveness of system responses to an intrusion or incident
d.	Adequacy of system notification to user or system administrator
e.	Effectiveness of IDS
f.	Effectiveness of firewalls
4.	AI 4: How will the system facilitate the user and/or operator's ability to react to detected penetrations and exploitations?
a.	Effectiveness of the system and/or user authentication schema
b.	Adequacy of account management for each authenticated user
c.	Adequacy of user and operator training
d.	Adequacy of schema to manage and update patches to the system
5.	AI 5: How effective are continuity of operations and contingency plans?
a.	Adequacy of system data backup
b.	Adequacy of system data backup protection
c.	Ability of the system to restore capabilities
d.	Time to reconstitute system operations or implement a work-around
6.	AI 6: How effective is the disaster plan?
a.	Assessment of the ability to render the system inoperable in case of imminent capture
7.	AI 7: How effectively are the known vulnerabilities managed?
a.	Ability of the system to manage known vulnerabilities
b.	Results of STIGS and SCANS
8.	AI 8: How is the mission impacted by cyber vulnerability?
a.	Impact to the mission by loss of data
b.	Impact to the mission by compromise of data and system authentication
c.	Impact to the mission by inability to access the system

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e.	Ability of the user to perform mission tasks if the system cannot send information
f.	Ability of the user to perform mission tasks if the system does not receive requested information

518
519 Table 6 provides an example of an EW-focused COI and potential AIs and measures for a system
520 or system-of-systems.
521

Table 6. EW AIs and Measures

1.	AI 1: How well does the system survive in an operationally relevant EW environment?
a.	Capability of the system to survive the effects of threat jammers (communications, GPS, multiple spot noise, wide-band noise, barrage noise, swept-carrier/spot noise, ground-based, airborne-based, frequency-follower and Digital Radio Frequency Memory (DRFM)-based jammers). (Laboratory and field test). Laboratory test potentially would have to be done closed loop, meaning RF and jamming signals would be injected into the receiver over coaxial cables.
b.	Message Completion Rate (MCR) in an electronic attack (EA) environment (radio-to-radio). (Laboratory and field test).
c.	Call Completion Rate (CCR) in an EA environment (radio-to-radio). (Laboratory and field test).
d.	MCR in an EA environment (networked radio). (Laboratory and field test).
e.	Call Completion Rate (CCR) in an EA environment (networked radio). (Laboratory and field test).
f.	Speed of service in benign and EA environment (network radio). (Laboratory and field test).
g.	Systems, subsystems, components, and functions degraded or damaged when exposed to EA by threat type. (Laboratory and field test).
h.	Mean time for each system, subsystem, component, and function to recover from the effects of EA by threat type. (Laboratory and field test).
i.	Subjective assessment of the ability of users to perform mission tasks in a jamming environment and their assessment of the level of degradation of the system while operating in such an environment.
j.	Capability of the system to counter spoofing threats, such as, GPS deception emitters, GPS spoofing, and communications deception emitters. (Laboratory and field test).
k.	Number of times that the system countered spoofing attacks by threat type. (Laboratory and field test).
l.	Mean time for the system to recover from a spoofing attack by threat type. (Laboratory and field test).
m.	Subjective assessment of the ability of users to perform mission tasks in a spoofing environment and their assessment of the level of degradation of the system while operating in such an environment.
n.	List and description of occurrences in which the system is intercepted, detected, identified, located and exploited by threat ES systems by threat type.
o.	Effectiveness of EP design.
p.	Probability of intercept vs. range in an ES sensor environment by threat type.
q.	Probability of correct identification vs. range in an ES sensor environment by threat type.
r.	Location accuracy vs. range in an ES sensor environment given detection, interception, and identification by threat type. Effects of return signal.
s.	Susceptibility to lasers, HPM, UWB, and EMP/HEMP.
t.	Use of chaff, flares, and decoys.

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u.	Opposing force ES team's ability to detect the system's RF signals in an OT environment by threat type.
v.	Opposing force ES team's ability to intercept the system's RF signals in an OT environment by threat type.
w.	List and description of occurrences in which the system avoids interception, detection, identification, location, and exploitation as a result its EP capability by threat type.
y.	System RF, thermal, and optical signature measurements.

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3. CEMA Evaluation

The evaluator needs to consider the ‘who/how/why’ uses of data and assess the impact of loss, compromise, or inability to access to information or systems when assessing mission impact. They should determine potential vulnerability of the system by first reviewing threat and system documentation and will need to look at both inherent sub-system vulnerabilities and external threats.

Threat documentation typically includes the VOLT and Army G2 analyses, but Subject-matter-experts (SMEs) should also be consulted to determine potential system vulnerabilities.

3.1 Cybersecurity Survivability

External threats will focus on actors, personnel categories who could attack the system, and tactics or attack postures that are used in CNO. This initial assessment will provide data on threats to address Likelihood and Consequence, which will determine the risk and drive required testing. Threats determined to have a consequence with a minimal mission impact will be noted but not tested.

3.1.1 Posture and Likelihood

After assessing potential vulnerabilities, the evaluator should review the findings and extrapolate beyond the results by assessing the likelihood of the threat being able to exploit system vulnerability. The likelihood of a threat being able to exploit a vulnerability can be assessed by first categorizing the threat. The evaluator should consult with cybersecurity experts as to whether there are any paradigms or trends among actors that will contribute to likelihood assignments. Table 7 lists an example of threat categories; experience level; and Tactics, Techniques, and Procedures (TTPs).

Table 7. Cybersecurity Threat Categorization

Threat Category		
Posture	Insider	<ul style="list-style-type: none"> Consists of a User, Operator, or System Administrator Legitimate physical and/or logical access to the system Has all credentials for authorized access
Posture	Near-sider	<ul style="list-style-type: none"> Visitors, cleaning crew Has physical access but no credentials for authorized logical access
Posture	Outsider	<ul style="list-style-type: none"> Foreign Government/Adversary, Hacker No authorized physical or logical access Engages from completely external vantage point Connected to a network outside of the enterprise network perimeter firewall
Threat Experience Level		

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Experience	Novice	<ul style="list-style-type: none"> • Typically uses open source tools and scripts that are ready “out of the box” without modification • No formal training
Experience	Intermediate	<ul style="list-style-type: none"> • Typically uses custom-developed tools and scripts • Formal training • Usually funded
Experience	Expert	<ul style="list-style-type: none"> • Typically uses custom advanced tool suites and techniques • Advanced training and highly capable • Formal CNO experience • Highly resourced
Threat Tactics, Techniques, and Procedures		
Tactics	Consult INTEL Community	<ul style="list-style-type: none"> • POAM Compliance • Hacker Methodology • System VOLT • Exploit system itself, depot level maintenance, supply chain, etc.

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After a threat has been categorized, the evaluator must address the Likelihood, defined in Table 8, of a threat being able to exploit a system. The evaluator will develop the data inputs and justification for Likelihood ratings. For the Likelihood analysis, the evaluator must gather input from the ESR/CIPR, VOLT, SMEs, and any data currently available. The evaluator should consider consulting with the IPT for concurrence of the Likelihood rating.

Table 8. Likelihood

Likelihood	
1	Not Likely
2	Low Likelihood
3	Likely
4	Highly Likely
5	Near Certain

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3.1.2 Consequence

The Consequence is defined by the impact of a particular threat on the system’s function. The evaluator should establish early in system development what facets of the system are vital to defend in the event of an attack. Consequence will be used to prioritize evaluation issues and test requirements. Consequence ratings should include the potential to access another system or network if applicable. Given the fiscal constraints of the program, the assessment of consequence is a necessary step. The evaluator should consult with the Intelligence (INTEL) community to learn what types of threats pose the most detriment and what data a threat may try to gain if granted access to the system. The vital components that are required for the defense of the system should be categorized and prioritized. The evaluator will conduct the consequence analysis, but input will be derived from the user, PM, and evaluation community.

Table 9 lists the consequence categories and examples. It also provides a list of example questions to derive mission impact from the threat consequences.

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Table 9. Cyber Security Consequence Definitions

Consequence Category	Definition	Example	Mission Relevance
Confidentiality (C)	Only those authorized to view information are allowed to access it.	<ul style="list-style-type: none"> • Classification levels • Required security clearance levels to access information • Encryption • Protecting access to other linked systems 	<ul style="list-style-type: none"> • What are the impacts of unauthorized disclosure of information on the mission?
Integrity (I)	Information remains unchanged and no one has tampered with it.	<ul style="list-style-type: none"> • Antivirus software • Security policy and training (to minimize risk of malicious code, viruses, etc.) • Hashing 	<ul style="list-style-type: none"> • What are the impacts of unauthorized modification, destruction of information, and misinformation on the mission?
Availability (A)	Information must be available for use by those allowed to access it.	<ul style="list-style-type: none"> • Protection against malicious code, hackers, denial of service attacks 	<ul style="list-style-type: none"> • What are the impacts of loss of use of a system or information on the mission?
Authentication (AT)	Ensuring that users are actually who they say that they are. Can also be used for identifying devices and data messages.	<ul style="list-style-type: none"> • User name • Password • Tokens • Biometrics 	<ul style="list-style-type: none"> • What are the impacts of lack of authentication or false authentication on the mission?
Non-Repudiation (NR)	A person cannot deny completing an action because there will be proof that he/she did it.	<ul style="list-style-type: none"> • Digital signatures 	<ul style="list-style-type: none"> • What are the impacts of loss of Non-Repudiation if overridden?

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The evaluator must rate the Consequence for each category using the definitions from Table 10, considering consulting with the IPT for concurrence of the Consequence rating.

Table 10. Cyber Security Consequences

Consequence	
1	Minimal or no consequence to C, I, A, AT, or NR
2	Minor reduction in C, I, A, AT, or NR; little impact
3	Moderate reduction in C, I, A, AT, or NR; limited impact
4	Significant degradation in C, I, A, AT, or NR; may jeopardize survivability
5	Severe degradation in C, I, A, AT, or NR; will jeopardize survivability

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594 **3.2 EW Survivability**

595
596 EW threats are generally found in VOLTs, or other threat documentation. Table 14 lists
597 examples of threat categories and descriptions concentrated on optics, radar, and communication.
598

Table 11. EW Threat Categorization

Type	Description
Jamming	Spot, Infrared, Barrage, Sweep, Pulse, Cover Pulse, and Deceptive techniques.
Digital Radio Frequency Memory (DRFM)	A repeater technique that manipulates received radar energy and retransmits it to change the return the radar sees.
Deceptive Jamming	Uses techniques such as “range gate pull off” to break radar lock.
Electronic Warfare Support, and Electronic Reconnaissance	Detection, location, identification, and evaluation of electromagnetic radiations.
Thermal Imaging and Laser Systems	Provides target coordinates and pulse code.
High-Energy Laser	Near- and mid-IR chemical lasers using hundreds of kilowatts, allowing the ability to deliver beam folding optics to target.
Heat-Seeking and Imaging	Missile seeking weapons.
Electromagnetic Pulse (EMP)	A short burst of electromagnetic energy.
High-Power Microwave (HPM)	Emits highly focused energy, transferring energy to a target.
Ultra-Wide Band (UWB)	Uses UWB frequencies to engage and disrupt target.
Low Energy Lasers	Uses low GHz to deliver beam to target.

601
602 Once threats have been identified and defined, they must be accredited to be used in the T&E
603 program. Accreditation is usually conducted under the coordination of an EW Threat
604 Accreditation Working Group (TAWG).
605

606 The TAWG is established under the T&E Working Integration Product Team (WIPT) and
607 conducted in accordance with AR 73-1 and DA Pam 73-1 to accredit threat representations for
608 use in T&E. The ATEC threat coordinator, or evaluator, chairs the TAWG. The Deputy Chief
609 of Staff (DCS), G-2 (DAMI-FIT) coordinates threat support. Membership to TAWG includes
610 ATEC HQ (Threats), the PM, the Supporting Threat Manager (TM) and Foreign Intelligence
611 Officer (FIO), testers, AEC, the DCS, G-2, the Threat Simulator Management Office
612 (TSMO)/Targets Management Office (TMO), and threat representation developer (if different
613 from TSMO/TMO).
614

615 Threat system accreditation identifies, analyzes, and documents the differences between the
616 threat representation and the Headquarters, Department of the Army (HQDA) or Defense
617 Intelligence Agency (DIA)-validated intelligence assessment of the actual threat system.
618 Differences between threat representations and DIA-validated intelligence threats are
619 documented and analyzed in threat representation accreditation reports issued by the TAWG.
620 The Threat Integration Staff Officers (TISO) and Threat Analyst (TA) ensure the actual threat
621 system data parameters are clearly laid out in the threat representation accreditation report. The
622 TISO/TA assists in defining differences between the actual threat and the threat representation
623 parameters and in defining the impacts of those differences on the test.

624
625 All differences affecting test issues should be noted as test limitations.
626

627 **3.2.1 Likelihood**

628
629 The evaluator must review the findings and assess the likelihood of the threat being able to
630 exploit system vulnerabilities. Threat and intelligence documentation provide insights, but
631 fielding plans, CONOPs, and SME assessments of nearby equipment should be leveraged
632 whenever possible.

633
634 Electronic protection may reduce the likelihood of the threat being able to target and exploit
635 system vulnerabilities. Examples of electronic protection activity is described in Table 12.
636

Table 12. Electronic Protection Activities

Electronic Protection Activity	Description
Electromagnetic Hardening	Consists of action taken to protect personnel, facilities, and/or equipment by filtering, attenuating, grounding, bonding, and/or shielding against undesirable effects of electromagnetic energy.
Electronic Masking	Controlled radiation of electromagnetic energy on friendly frequencies in a manner to protect the emissions of friendly communications and electronic systems against enemy electronic warfare support measures/signals intelligence, without significantly degrading the operation of friendly systems.
Emission Control	Selective and controlled use of electromagnetic, acoustic or other emitters to optimize command and control capabilities while minimizing transmissions for operations security.
Spectrum Management	Control of the electromagnetic spectrum to ensure that systems have the required frequencies available for proper operation.
Wartime Reserve Modes	Characteristics and operational capabilities that contribute to military effectiveness and are withheld for wartime or emergency use.
Electromagnetic Compatibility	Ability of systems and components to operate in their intended environment without operational degradation or interference. This includes the use of doctrines or TTPs which maximize operational effectiveness.

639
640 **3.2.2 Consequence**

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642 The Consequence is defined by the impact of a particular threat on the system’s function. The
643 evaluator should establish early in system development what facets of the system are vital to
644 defend in the event of an attack. This establishment will require consulting with the INTEL
645 community to learn what types of threats pose the most detriment. The evaluator should then
646 categorize and prioritize the critical components that require defense of the system. Table 13
647 lists the Consequence categories, as they may affect components, and examples.
648

Table 13. Consequence Categories

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Consequence Category	Definition	Example
System Impact (Temporary)	Susceptibility of the system, subsystem, components, and functions to electronic attack. Technical impacts to subsystems, components, and functions are able to be restored to full operational capacity.	<ul style="list-style-type: none"> • Call completion rate able to be restored after X amount of time. • Message completion rates able to be restored after X amount of time. • Data transmission restored after X amount of time. • Subsystems, components, and functions able to be restored after X amount of time.
System Impact (Transient – Recoverable)	Susceptibility of the system, subsystem, components, and functions to electronic attack. Technical impacts to subsystems, components, and functions are not able to be recovered to full operational capacity.	<ul style="list-style-type: none"> • Call completion rate able to be recovered after X amount of time. • Message completion rates able to be recovered after X amount of time. • Data transmission recovered after X amount of time. • Subsystems, components, and functions able to be recovered after X amount of time.
System Impact (Permanent)	Susceptibility of the system, subsystem, components, and functions to electronic attack. Technical impacts to subsystems, components, and functions are not able to be recovered to full operational capacity.	<ul style="list-style-type: none"> • Complete loss of system, subsystems, components, and functions, and no ability to restore or recover the system.

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3.3 Evaluating CEMA Risk and Mission Impact

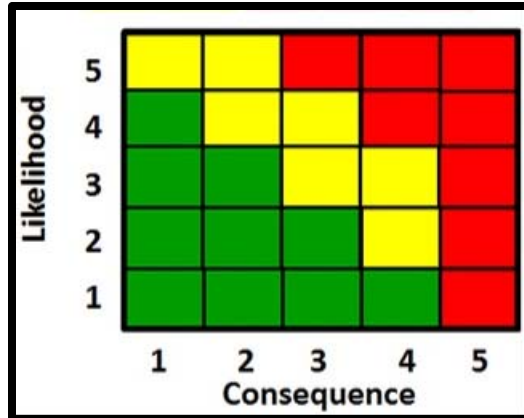
Anomalies are likely to be found and the evaluator will need to present support for their evaluation with suggested mitigations. Risk matrices can be developed to address this need.

Each risk matrix (as shown in Figure 7) would be developed by the evaluator similarly to the latest version of MIL STD 882. This technique allows the evaluator to organize and present risk assessments for multiple anomalies while showing the benefits of suggested mitigations.

Examples of risk matrices are:

- Likelihood vs. Consequence for Confidentiality
- Likelihood vs. Consequence for Integrity
- Likelihood vs. Consequence for Availability
- Likelihood vs. Consequence for Authentication
- Likelihood vs. Consequence for Non-Repudiation
- Likelihood vs. Consequence for EW Threat 1
- Likelihood vs. Consequence for EW Threat 2

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671 **Figure 7. Example of Likelihood vs. Consequence Risk Matrix.**

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673 These matrices can be updated, or additional matrices can be created, for each evaluation report.

674 They can be updated with additional information whenever available and can provide historical

675 traceability as well as strategic direction for programs and evaluations.

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**APPENDIX A:
ACRONYMS**

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A	Availability
AA	Adversarial Assessment
AEC	U.S. Army Evaluation Center
AI	Additional Issue
AT	Authentication
C	Confidentiality
CCR	Call Completion Rate
CDD	Capability Development Document
CDR	Critical Design Review
CEMA	Cyber and Electromagnetic Activities
CIPR	Concept in Process Review
CNDSP	Computer Network Defense Service Provider
COI	Critical Operational Issue
COIC	Critical Operational Issue Criterion
CONOPS	Concept of Operations
COOP	Continuity of Operations
COTS	Commercial off the Shelf
CPD	Capability Production Document
CSS	Central Security Service
CVPA	Cooperative Vulnerability and Penetration Assessment
DaR	Data-at-rest
DEF	Defense Evaluation Framework
DEW	Directed Energy Weapon
DIACAP	Defense Information Assurance Certification and Accreditation Process
DiP	Data-in-process
DiT	Data-in-transit
DoD	Department of Defense
DODAF	Department of Defense Architectural Framework
DODD	Department of Defense Directive
DODI	Department of Defense Instruction
DOE	Design of Experiments
DOT&E	Director, Operational Test and Evaluation
DRFM	Digital Radio Frequency Memory
DSM	Data Source Matrix
DT	Developmental Test
DT&E	Developmental Test and Evaluation
EA	Electronic Attack
EMA	Electromagnetic Activity
EP	Electronic Protection
ES	Electronic Surveillance
ESR	Evaluation Strategy Review
EW	Electronic Warfare

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FM	Field Manual
GIANT	GPS Interference and Navigation Tool
GOTS	Government off the Shelf
GPS	Global Positioning System
HW	Hardware
I	Integrity
IA	Information Assurance
ICD	Interface Control Document
IPT	Integrated Product Team
IR	Infrared
IT	Information Technology
JSR	Jamming-to-signal Ratio
KPP	Key Performance Parameter
MCR	Message Completion Rate
MDA	Milestone Decision Authority
MS	Milestone
NIAP	National Information Assurance Partnership
NIST	National Institute of Standards and Technology
NR	Non-Repudiation
NSA	National Security Agency
OT	Operational Test
OT&E	Operational Test and Evaluation
OTA	Operational Test Agency
OTA TP	Operational Test Agency Test Plan
OV	Operational View
PDR	Preliminary Design Review
PM	Program Manager
PMO	Program Management Office
PPP	Program Protection Plan
RF	Radio Frequency
RMF	Risk Management Framework
SEP	System Evaluation Plan
SME	Subject Matter Expert
STIG	Standard Technical Implementation Guide
SV	System View

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SW	Software
T&E	Test and Evaluation
TAWG	Threat Accreditation Working Group
TEMP	Test and Evaluation Master Plan
TTP	Tactics, Techniques and Procedures
UAV	Unmanned Air Vehicle
VOLT	Validated Online Lifecycle Threat
WIPT	Working Integration Product Team

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